Juvenile Justice Policy and Oversight Committee

November 18, 2021
2pm-3:30pm
Zoom Meeting
Opening Remarks

• Meeting facilitation
  • Meeting is being recorded
  • Remain “muted” on Zoom, unless speaking
  • Refrain from interrupting with comments or questions until each presenter is finished speaking
  • Questions and Comments will be limited to JJPOC members
    • Use the “Chat” and “Hand Raising” feature so TYJI can help monitor and facilitate the meeting
Meeting Overview

• Acceptance of the October 2021 Meeting Minutes
• Approval of the Updated JJPOC Strategic Plan
• Presentation on Juvenile Justice Data by Data Workgroup Co-Chairs
• Overview of the Upcoming 2022 JJPOC Recommendations
Updated JJPOC Strategic Plan

Tow Youth Justice Institute
B. Ensure that youth have supports from youth-serving agencies to remain in home with families (schools, Department of Children and Families, community providers, etc.) as viable alternatives to the formal juvenile justice system, including but limited to:

a. Substance use services
b. Mental and behavioral health services
c. Child protection and welfare services
d. Educational services, including special education, and alternatives to discipline
e. Housing services for youth and their families
f. Other services for youth with disabilities
### Strategies

- Review data from systems (as noted above a-f) to identify viable alternatives to the formal juvenile justice system.
- Improve collaboration with Children’s Behavioral Health Advisory Board.
- Utilize LIST infrastructure to enhance partnerships between youth serving agencies who work with at-risk and system involved youth.
- Engage families in understanding available resources in their community.
- Define criteria for appropriate ordering of temporary custody in partnership with parents from the Community Expertise Workgroup.
- Review recommendations from JJPOC studies and implement where appropriate.

### Milestones

- Issuance of a report on youth homelessness, health and juvenile justice disparities.
- Participation in Statewide Minor Homelessness Taskforce.
- Collaborate with DCF and Judicial to improve behavioral health diversionary services for children involved in the juvenile justice system.
- Identification of successful educational practices for parents regarding distribution of information on available services.

### Indicators

- # of JJPOC members involved with Children’s Behavioral Health Advisory Board and/or its workgroups.
- # of entities listed above participating in Statewide Minor Homelessness Taskforce.
- # of youth in juvenile justice who are in out-of-home placement (foster care, congregate care) or on an Order of Temporary Custody (OTC) necessitating placement without abuse or neglect.
Questions?
State of Connecticut
Juvenile Justice System Data and
Equity Dashboard Project

Update to the Juvenile Justice Policy Oversight Committee
Cross-Agency Data Sharing Workgroup
November 18, 2021
Presentation Outline

• System Data
• Update on Equity Dashboard development
Juvenile Justice System Data

- Data provided by
  - Judicial Branch, Court Support Services Division
  - Department of Correction
  - Juvenile Review Boards via CT Youth Services Association
- System data is descriptive only and are not presented as evaluative
- FY 20-21 system data impacted significantly by COVID-related interruptions at all levels
Statewide Juvenile Review Board Referrals by FY, 2009-21

Referrals

Fiscal Year

08/09 09/10 10/11 11/12 12/13 15/16 16/17 17/18 18/19 19/20 20/21

RTA 16 RTA 17

1,705 1,924 1,739 1,616 2,230 2,260 2,839 2,229 2,307 2,159 1,476
## Supplemental JRB Data FY 2019/20-FY 2020/21*

<table>
<thead>
<tr>
<th>Measure</th>
<th>2019-20 (n=2,159)</th>
<th>2020-21 (n=1,476)</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Over Age 12</td>
<td>86%</td>
<td>90%</td>
</tr>
<tr>
<td>% Male</td>
<td>59%</td>
<td>61%</td>
</tr>
<tr>
<td>% Race other than White</td>
<td>54%</td>
<td>53%</td>
</tr>
<tr>
<td>% Hispanic/Latino</td>
<td>35%</td>
<td>36%</td>
</tr>
<tr>
<td>% with Suspension in past 2 years</td>
<td>53%</td>
<td>37%</td>
</tr>
<tr>
<td>% with Expulsion in past two years</td>
<td>7%</td>
<td>4%</td>
</tr>
<tr>
<td>% Completed JRB Services</td>
<td>82%</td>
<td>73%</td>
</tr>
</tbody>
</table>

*Percentages are rounded for summary purposes
State-run Juvenile Detention Center
Pre-Adjudication Admissions
by FY, 2006-21

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Admissions</th>
</tr>
</thead>
<tbody>
<tr>
<td>05/06</td>
<td>2,916</td>
</tr>
<tr>
<td>06/07</td>
<td>2,571</td>
</tr>
<tr>
<td>07/08</td>
<td>2,166</td>
</tr>
<tr>
<td>08/09</td>
<td>1,818</td>
</tr>
<tr>
<td>09/10 RTA 16</td>
<td>1,931</td>
</tr>
<tr>
<td>10/11</td>
<td>2,323</td>
</tr>
<tr>
<td>11/12</td>
<td>2,060</td>
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<tr>
<td>12/13 RTA 17</td>
<td>2,473</td>
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<tr>
<td>13/14</td>
<td>2,314</td>
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<tr>
<td>14/15</td>
<td>1,963</td>
</tr>
<tr>
<td>15/16</td>
<td>1,693</td>
</tr>
<tr>
<td>16/17 Grounds Change</td>
<td>1,329</td>
</tr>
<tr>
<td>17/18 Close CJTS</td>
<td>1,140</td>
</tr>
<tr>
<td>18/19 Post Adjudication to Jud</td>
<td>1,086</td>
</tr>
<tr>
<td>19/20</td>
<td>747</td>
</tr>
<tr>
<td>20/21</td>
<td>379</td>
</tr>
</tbody>
</table>
DOC Manson Youth Institution (male) Under Age 18 Admissions, Sentenced & Pre-trial by FY, 2006-2021

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Admissions</th>
</tr>
</thead>
<tbody>
<tr>
<td>05/06</td>
<td>1,696</td>
</tr>
<tr>
<td>06/07</td>
<td>1,618</td>
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<tr>
<td>07/08</td>
<td>1,491</td>
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<tr>
<td>08/09</td>
<td>1,343</td>
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<tr>
<td>09/10</td>
<td>945</td>
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<tr>
<td>10/11</td>
<td>613</td>
</tr>
<tr>
<td>11/12</td>
<td>504</td>
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<tr>
<td>12/13</td>
<td>221</td>
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<tr>
<td>13/14</td>
<td>146</td>
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<td>154</td>
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<td>16/17</td>
<td>103</td>
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<td>105</td>
</tr>
<tr>
<td>18/19</td>
<td>111</td>
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<tr>
<td>19/20</td>
<td>79</td>
</tr>
<tr>
<td>20/21</td>
<td>72</td>
</tr>
</tbody>
</table>
DOC York Correctional Institution (female) Under Age 18 Admissions, Sentenced and Pretrial by FY, 2006-2021
24-month Rearrest and Reconviction Rates, Juveniles Starting Probation/Supervision by year, CY 2005-2019

- Rearrest
- Reconviction

<table>
<thead>
<tr>
<th>Year</th>
<th>Rearrest</th>
<th>Reconviction</th>
<th>Participating Cases</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005</td>
<td>64.0%</td>
<td>42.8%</td>
<td>n=4,341</td>
</tr>
<tr>
<td>2007</td>
<td>66.8%</td>
<td>44.2%</td>
<td>n=3,752</td>
</tr>
<tr>
<td>2009</td>
<td>66.6%</td>
<td>43.1%</td>
<td>n=2,038</td>
</tr>
<tr>
<td>2011</td>
<td>64.8%</td>
<td>38.9%</td>
<td>n=2,172</td>
</tr>
<tr>
<td>2013</td>
<td>64.8%</td>
<td>36.3%</td>
<td>n=2,301</td>
</tr>
<tr>
<td>2015</td>
<td>60.9%</td>
<td>36.7%</td>
<td>n=1,372</td>
</tr>
<tr>
<td>2017</td>
<td>60.9%</td>
<td>32.0%</td>
<td>n=1182</td>
</tr>
<tr>
<td>2019*</td>
<td>61.1%</td>
<td>33.7%</td>
<td>n=400</td>
</tr>
</tbody>
</table>

*Half-year cohort
24-month Rearrest and Reconviction Rates, Waived Youth Released from MYI by year, CY 2011-2019

Percent of all Releases

- Rearrest
- Reconviction

Calendar Year of Release

- 2011, n=55
- 2012, n=78
- 2013, n=61
- 2014, n=67
- 2015, n=73
- 2016, n=76
- 2017, n=62
- 2018, n=74
- 2019*, n=31

*Half-year cohort
CT JUVENILE JUSTICE
EQUITY DASHBOARD

CT Office of Policy and Management
Criminal Justice Policy and Planning Division
Equity Dashboard Development

Using JJ administrative and publicly available data, an “equity dashboard monitors/compares system involvement for youth of different races/ethnicities in specific ways, based on current system disparities, that is shared and discussed with the JJPOC’s Racial and Ethnic Disparities Working Group to inform ongoing system improvement efforts.”

- IO Youth Policy and Practice Recommendations, July 2020

Key project components:

- **Dashboard design**
- **Technical Implementation**

**Dashboard design**
- Design development driven by JJPOC working group.
- Key participants include representatives from:
  - The Racial and Ethnic Disparities Workgroup
  - Cross-Agency Datasharing Workgroup
  - Court Support Services Division (CSSD), Judicial Branch
  - Criminal Justice Policy & Planning Division, Office of Policy & Management (OPM)

**Technical Implementation**
- Technical implementation supported by cross-branch agency collaboration.
- Court Support Services Division of the Judicial branch will supervise the data extraction
- OPM’s Criminal Justice Policy & Planning Division will administer the transfer, review and incorporation of data into the tool.
- OPM’s Data and Policy Analytics unit, administrators of Open Data, will provide technical advice and implementation support for the public facing tool.
Equity Dashboard: Dashboard Design

**Key 2021 highlights:**

- **Jan-February:** Workgroup identifies potential metrics and sources of data to populate tool
- **Feb-March:** Workgroup prioritizes metrics for inclusion in initial tool development
- **March-April:** CSSD develops sample data structure and mock data to inform design considerations
- **May-August:** OPM reviews similar public dashboard tools within Connecticut and across the U.S. to inform tool design
- **July-September:** OPM develops static mock-ups of potential dashboard components for workgroup consideration
- **October:** Working group reviews initial mock-ups and discusses further design considerations.
Dashboard Mock-up:
Example of Equity Indicators Section

Rate of first-time referrals handled non-judicially

Proportion of first-time referrals by Race/Ethnicity

(Note: All data shown here is generated mock data, neither based on judicial statistics nor other data sources.)
Dashboard Mock-up: Example of Geographic Analysis Section

*Measure*: Delinquent Referral Rate  *Year*: 2020

(Note: All data shown here is generated mock data, neither based on judicial statistics nor other data sources.)
Equity Dashboard: Technical Implementation

Key 2021 highlights:
- **Jan-March**: CSSD develops metric data structure and sample mock data.
- **Feb-April**: OPM submits grant application to BJS to support technical implementation.
- **May-Present**: CSSD developing processes to extract, review and validate dashboard metric data.
- **Oct-November**: BJS awards OPM grant funding shared across CJPPD, CSSD, and DAPA to support first year dashboard technical needs.

Draft Equity Dashboard data flow – Phase 1 metrics
Equity Dashboard Development

Next steps
Dec. 2021-2022:

Dashboard Design

- Revise mock-ups based on work group feedback.
- Utilize static draft data metrics to develop draft dashboard design
- Present draft dashboard design to work group
- Revise design based on work group feedback.
- Present dashboard tool review & revised design to workgroups:
  - Cross-Agency Datasharing
  - Racial & Ethnic Disparities

Technical Implementation

- Grant award planning meeting with CJPPD, CSSD, and DAPA.
- CSSD to develop draft static dataset of Phase 1 metric data for tool development.
- CJPPD and CSSD development of a data quality assessment, emphasizing data considerations important to tool development.
- CJPPD and DAPA identification of OPM technical needs and other resources necessary to support tool development and implementation.
Questions?
Overview of Upcoming 2022 JJPOC Recommendations

Tow Youth Justice Institute and JJPOC Workgroup Co-Chairs
JJPOC Annual Timeline

January - February
• JJPOC votes on proposed recommendations

October-December
• Draft language of proposed recommendations from all workgroups
• Consensus building
• Community Informational/Forums

February-June
• Legislative Session
• Public hearings

March-September
• Workgroups convene, create yearly work plans
• Subgroups perform assigned tasks to accomplish goals
JJPOC Workflow

Subgroup
- Task Assigned
- Data Collection/Review
- Identify Strategies/Solutions
- Consensus Building

Workgroup
- Identifies Task/Assigns to Subgroup
- Vetts Subgroup Recommendations
- Provides Oversight of Tasks
- Finalizes Recommendations from Subgroups

Executive Committee
- Vetts Recommendations from Workgroups
- Provides Oversight of Workgroups/Tasks
- Makes Final Changes on Proposed Workgroup Recommendations

JJPOC
- Identifies Strategic Goals
- Directs Workgroups
- Votes on Proposed Recommendations after Executive Committee Approval
- Provide Oversight of Implementation of Recommendations
Timeline

- **December 16, 2021** JJPOC December Meeting
- **December 23, 2021** Draft Recommendations Distributed to Executive Committee
- **December 24, 2021 - January 2, 2022** UNH Office Closed
- **January 4, 2021** Deadline for Executive Committee Feedback on Draft Recommendations
- **January 5, 2022** JJPOC Executive Committee Meeting (*Voting Meeting*)
- **January 7, 2022** Draft Recommendations Distributed to JJPOC Members
- **January 20, 2022** JJPOC January Meeting (*Voting Meeting*)
Diversion Workgroup Recommendations

- **Raise the minimum age**: Raise the minimum age to 12

- **Alternatives to Arrest**: Implementation plan for mandatory pre-arrest diversion of low-risk children to youth service bureaus or other services for Tier 1 offenses (January 1, 2022)
  - Capacity of YSBs and other local agencies to provide services for this population
  - Accountability mechanisms
  - Process for victim input and involvement
  - Data collection for tracking YSB referrals
  - Communication and outreach to stakeholders on accessing local services

- **Funding**: the legislature and the Governor will fund implementation of the community-based diversion system.
Incarceration Workgroup Recommendations

- **Commissary**- Report and recommendations on commissary needs for all persons eighteen to twenty-one years of age who are incarcerated in Department of Correction facilities (Due to the Department of Administrative Services and the joint standing committee of the General Assembly January 1, 2022)

- **Chemical Agents**- Report from the Department of Corrections that reviews the use of chemical agents in facilities housing youths under eighteen years of age (February 1, 2022)
  - the types and frequency of training that present alternatives to the use of chemical agents provided to department staff
  - the age, race and gender of any youths subjected to the use of chemical agents, the reason for such use and the date of such use
  - how the use of chemical agents on such youths may disproportionately affect a youth with special education needs
  - any attempted interventions prior to subjecting a youth to the use of chemical agents and the types and frequency of medical and behavioral interventions employed after such use
  - the number of and details associated with incidents involving the use of chemical agents upon any youth with a respiratory or psychiatric condition
  - participation in rehabilitation programming by youths in the custody of the commissioner
  - efforts the department is taking to implement positive behavioral supports for such youths

- **CSSD Report and Recommendations on Consolidation of Services for Pre-Trial Youth**
Education Committee Recommendations

- **Suspension and Expulsion** - Report and recommendations on alternatives to suspension and expulsion of students in preschool through second grade (January 1, 2022)
  - Funding recommendations for any proposed alternatives to suspension and expulsion;
  - Timelines for potential implementation of any such alternatives
  - Individual school district needs based on data
  - Training recommendations for school personnel
  - Implementation procedures for alternative in-school disciplinary practice, strategies and intervention to support students and school personnel
  - Strategies for family engagement
  - Recommendations for screening for health and mental health concerns
  - Recommendations for strengthening connections to community-based services and supports including trauma-informed mental health interventions.

- **DCF Operational Plan** - Minor legislative changes from DCF
Community Expertise Workgroup Recommendations

- **JJPOC Membership**- Increase the membership by two community members and two youth (must be under 26 years of age) with first or second-hand justice system involvement.
RED Workgroup Recommendations

- **Pedestrian Stops** - the provisions of C.G.S. § 54-1m be extended so that racial profiling data is collected on all police stops, whether traffic or pedestrian, giving a full and complete picture of any racial profiling that takes place in the state.
Next JJPOC Meeting
December 16th, 2021
* 2:00-4:00 PM *