

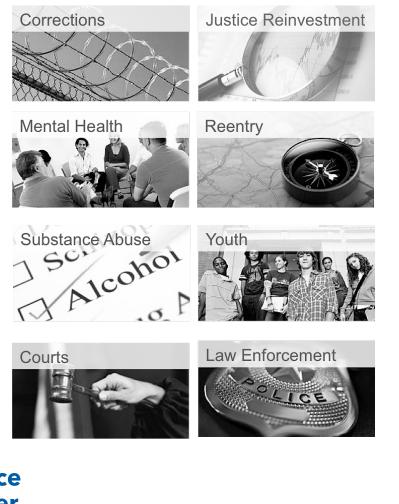
# Improving Outcomes for Youth in Connecticut

June 11, 2019

**CSG Justice Center Presenters:** 

Nancy Arrigona, Deputy Director, Research Shanelle Johnson, Policy Analyst, Juvenile Justice Emily Rogers, Senior Research Associate, Research Nina Salomon, Deputy Program Director, Juvenile Justice

# About the Council of State Governments (CSG) Justice Center





National nonprofit, nonpartisan, membership association of state government officials that engages members of all three branches of state government

Provides practical, nonpartisan research-driven strategies and tools to increase public safety and strengthen communities



Justice Center

# About the National Reentry Resource Center



- Authorized by the passage of the Second Chance Act in April 2008
- Launched by The Council of State Governments (CSG) Justice Center in October 2009
- Administered in partnership with the U.S. Department of Justice's Bureau of Justice Assistance and the Office of Juvenile Justice and Delinquency Prevention





# Improving Outcomes for Youth Initiative (IOYouth) in Connecticut

IOYouth is a data-driven initiative that helps states align their policies, practices, and resource allocation decisions with what research shows works to improve outcomes for youth.

> What are the recidivism rates and other outcomes for youth under system supervision, and is data collected and used to track, analyze, and improve these outcomes?

Are youth matched with the appropriate level and length of supervision and is supervision focused on addressing youth's risks and needs?



Are resources used efficiently to provide services for youth most at risk of reoffending, and are the services youth receive demonstrated as effective?



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# Connecticut established a task force chaired by Rep. Walker and Secretary McCaw to oversee and guide the IOYouth initiative.

**Rep. Toni Walker**, Co-chair, Appropriations Committee, Connecticut General Assembly

Melissa McCaw, Secretary, Office of Policy and Management

Abby Anderson, Executive Director, CT Juvenile Justice Alliance

Erica Bromley, Juvenile Justice Liaison, Connecticut Youth Services Association

Francis Carino, Supervisory Juvenile Prosecutor, Office of the Chief State's Attorney

Judge Bernadette Conway, Chief Administrative Judge, Juvenile Matters

John Frassinelli, State Department of Education

Deborah Fuller, Director, Family and Juvenile Services, Court Support Services Division

Eulalia Garcia, Deputy Warden, Manson Youth Institution

Hector Glynn, Senior Vice President, The Village for Children and Families



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Dr. Derrick Gordon, Director, Research, Policy and Program on Male Development at The Consultation Center, Yale University

Brian Hill, Director, Administrative Services Division, Judicial Branch

Eleanor Michael, Policy Development Coordinator, Office of Policy and Management

Ken Mysogland, Bureau Chief, External Affairs, Department of Children and Families

Marc Pelka, Undersecretary for Criminal Justice, State of Connecticut

Rep. Robyn Porter, Appropriations & Judiciary Committees, Connecticut General Assembly

Christine Rapillo, Chief Public Defender, Connecticut Office of Chief Public Defender

Janeen Reid, Executive Director, Full Circle Youth Empowerment

Gary Roberge, Executive Director, Court Support Services Division

Fred Spagnolo, Chief of Police, Waterbury Police Department

Martha Stone, Executive Director, Center for Children's Advocacy

The CSG Justice Center supports the task force to make data-driven, research-based decisions on how best to improve Connecticut's juvenile justice system.

#### TASK FORCE RESPONSIBILITIES

#### CSG JUSTICE CENTER RESPONSIBILITIES

Oversee initiative and scope of work

Provide strategic direction on system gaps and challenges

Reach consensus on system improvement strategies Identify juvenile justice system priorities

Adopt legislative, appropriation, and/or administrative strategies for system-wide improvement Provide dedicated staff to Connecticut

Analyze system data and conduct extensive interviews/focus groups

Deliver findings, present recommendations, and assist with translation into policy adoption

CSG Justice Center

# The IOYouth Initiative has four key phases of work:

### 9-12 month process

Formation of a taskforce to oversee and guide the initiative Analyze data and review policy and practice

Present systemimprovement recommendations

Adopt and implement new policies

Partnership with a statewide task force consisting of legislators, judges, prosecutors, defense attorneys, agency leaders, and other key stakeholders

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Qualitative and quantitative system assessment that includes analysis of agency data, a review of supervision and service policies and practices, fiscal analysis, and focus groups and interviews Recommendations for system improvement presented to the task force based on assessment findings targeting recidivism reduction and improved youth outcomes Formalize, adopt, and implement recommendations through legislative, administrative, and fiscal changes

# IOYouth Initiative timeline and key deliverables





# Assessment findings will be based on detailed case-level data from many different data sources.

	Data	Source	Status
	Diversions	Connecticut State Department of Education	Requested
	Detentions	University of New Haven	Requested
	Court Filings	University of New Haven	Requested
	Probation Records	University of New Haven	Requested
	Commitments	University of New Haven	Requested
Justice Center	Fiscal	Office of Policy and Management	Requested

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CSG Justice Center staff will solicit input on system challenges and opportunities for improvement through focus groups with an array of system stakeholders.

Probation Leadership and Staff	Facility Leadership and Staff	Youth & Parents	Law Enforcement		
Other Youth-Serving Systems (Education, Child Welfare, Behavioral Health)	Community- based/Residential Providers	Public Defenders/DAs	Judicial Officials		
Advocates	OPM	JJPOC	Legislators		
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The success of the IOYouth initiative depends upon system stakeholders committing to five key elements of effectiveness:



Strong leadership from taskforce members that are committed to the assessment process and championing improvement efforts



Transparent communication amongst all system stakeholders



Transparent and comprehensive sharing of data and fiscal information



Active engagement and buy-in from all branches of government and across agencies



**Continuing conversations and reflection in-between site visits** 



The CSG Justice Center also routinely provides implementation support to states to ensure reforms are implemented with fidelity and high quality.

### Low Intensity Technical Assistance

- Sharing examples of key performance and youth outcome measures and developing a plan for data collection
- Helping to establish an implementation committee and a detailed implementation plan with timelines, key deliverables, and responsibilities
- Providing resources and connections to vendors, experts, and peers



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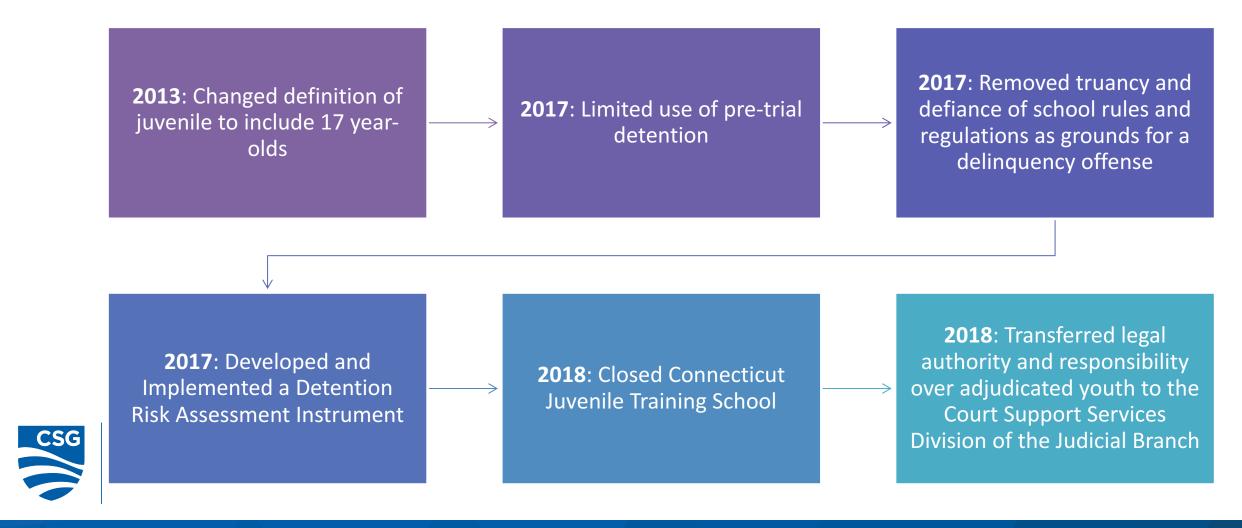
## Moderate/High Intensity Technical Assistance

- Setting agendas and objectives for the implementation committee and directly facilitating meetings
- Developing performance and youth outcome measures and assisting with tracking and reporting.
- Drafting/reviewing policies, procedures, guidelines, RFPs, budget proposals, and other materials



# Snapshot of Connecticut's Juvenile Justice System

IOYouth will build upon the many juvenile justice reforms that Connecticut has adopted and implemented over the last several years.



The State of Connecticut spends over 100 million dollars annually on its juvenile justice system.

### **FY2017** Juvenile Justice Related State Expenditures

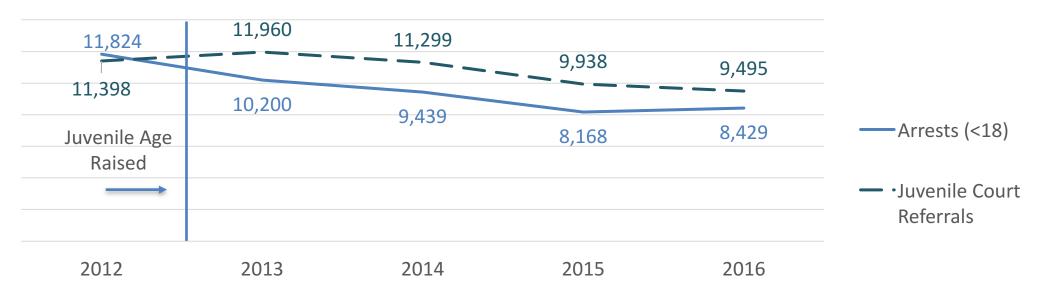


Connecticut State Budget FY 19 Revisions, <u>https://www.cga.ct.gov/ofa/Documents/year/BB/2019BB-20180920\_FY</u> Judicial Branch, Financial Statements, FY2017 <u>https://www.jud.ct.gov/statistics/reports/fiscal/2017.pdf</u> Connecticut Juvenile Training School, Report to the Commissioner of the Department of Children and Families, 2018



Justice Center Between 2012 and 2016, arrests for youth under 18 decreased 29 percent while delinquent referrals to juvenile court decreased 17 percent.

Connecticut Arrests for People Under Age 18 and Juvenile Court Referrals, 2011 – 2016

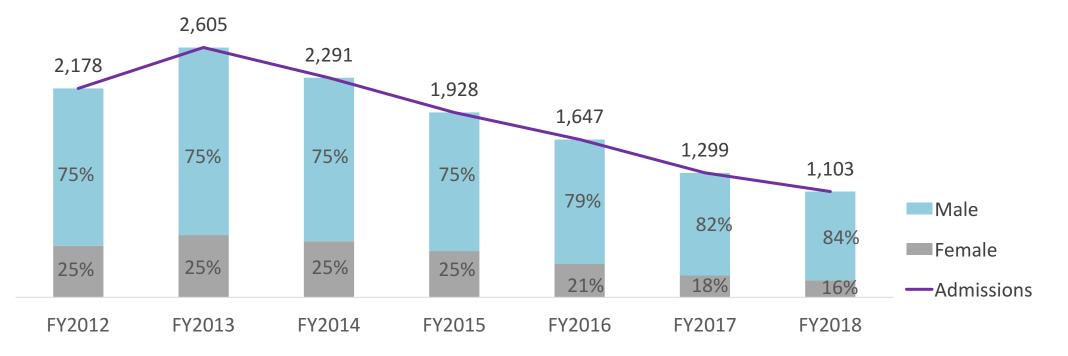




Crime in Connecticut, 2017. Annual Report of the Uniform Crime Reporting Program, State of Connecticut, Department of Emergency Services and Public Protection, Crime Analysis Unit Facts and Figures on Connecticut's Juvenile Justice System, 2011 – 2016

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Overall admissions to detention decreased 58 percent between FY2013 and FY2018, and admissions for females decreased 73 percent.

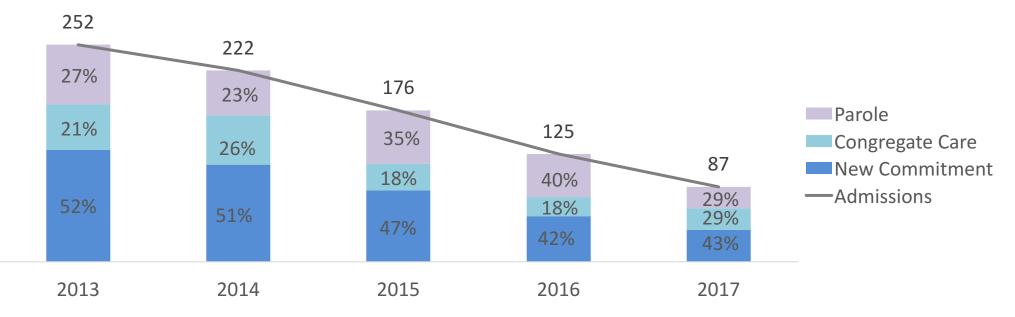


Admissions to Detention Centers, FY2012 – FY2018



Yearly Statewide Detention Admissions

Prior to closure, admissions to the Connecticut Juvenile Training School (CJTS) declined rapidly across all admission types.



Admissions to CJTS by Type, 2013 – 2017

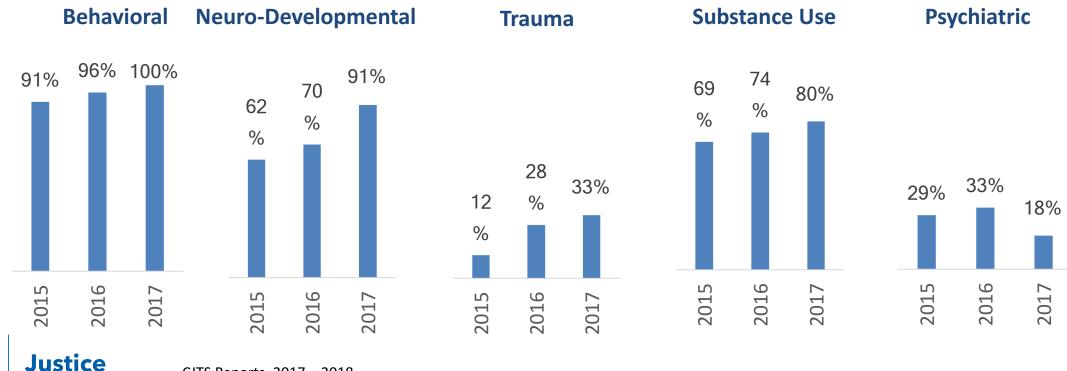
Note: The facility closed on April 12, 2018.

CJTS Reports, 2014 – 2018

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As the number of youth in CJTS decreased, the percentage of youth with behavioral, neurodevelopmental, trauma, and substance use conditions increased.



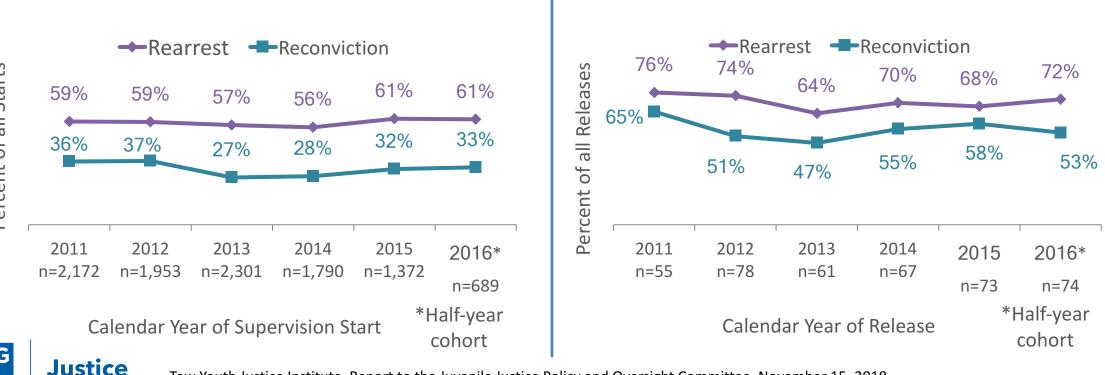
#### % of Youth with Diagnosis Type, 2015 – 2017



CJTS Reports, 2017 – 2018

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While Connecticut's juvenile justice population has declined in recent years, the impact on recidivism rates remains unclear.



#### 24-month Rearrest and Reconviction Rate, 2011 – 2016

**Released from Manson Youth Institution (MYI)** 



Tow Youth Justice Institute. Report to the Juvenile Justice Policy and Oversight Committee, November 15, 2018.

Percent of all Starts

**Starting Probation/Supervision** 

Four core principles have been shown by research to improve outcomes for youth and will help guide the assessment of CT's juvenile justice system.









## **Principle 1**

Base supervision, service, and resourceallocation decisions on the results of validated risk and needs assessments. Principle 2

Adopt and effectively implement **programs and services demonstrated to reduce recidivism** and improve other youth outcomes, and use data to **evaluate the results** and direct system improvements.

## Principle 3

Employ a **coordinated approach** across service systems to address youth's needs.

## **Principle 4**

Tailor system policies, programs, and supervision to reflect the **distinct developmental needs** of adolescents.



Justice Center IOYouth will also attempt to assess the fidelity of implementation and impact of recent juvenile justice improvement efforts.

#### Data-Driven Decision Making

Data Collection and Analysis

Quality Assurance and Assessment

**Resource Alignment** 

Consistency and Accuracy

Adherence and Buy-in



Several potential areas of focus emerged from initial conversations with leadership and system stakeholders, including a priority on improving supervision and services for youth in the community.

Supervision and	Resource Allocation	Effectiveness of
Services for Youth	Strategies, Resource	Community-Based
with Behavioral	Efficiencies, and	Supervision and
Health Needs	Reinvestment	Services
Diversion Criteria, Process, and Outcomes	Data Collection, Sharing, and Use	Community Based Alternatives to Incarceration



Key Questions for Discussion:

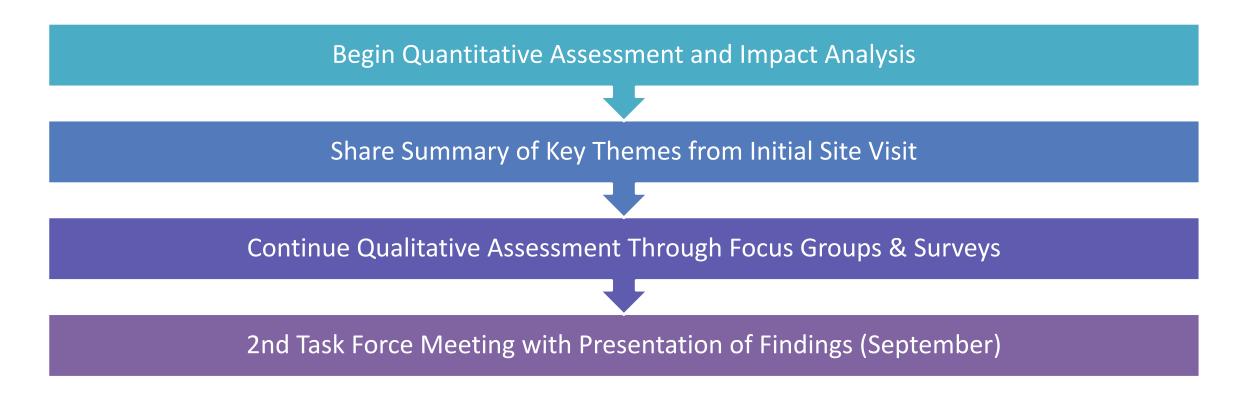
What other priority areas should be a focus for the assessment process?

What does success look like at the end of this initiative?

What potential challenges or barriers to success do you anticipate, and how can IOYouth benefit from lessons learned from past reform efforts?



# Next Steps







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## For more information, contact Nina Salomon at nsalomon@csg.org.

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